

Ministry of Education

2004/05

Annual Report

1 July 2004–30 June 2005

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PART 1 MINISTRY OPERATIONS EXECUTIVE SUMMARY

The goal of equitable access for all Cook Islands students to a relevant, high quality education has become significantly closer due to the results achieved in 2003/04.

Major progress has been made towards a more relevant curriculum with the completion of curriculum statements for English, Cook Islands Maori, Health and Physical Well-being and Visual Arts. Work also began on curriculum statements for Mathematics, Science and Performing Arts with completion expected in 2005.

The quality of primary school teaching has been improved through in-service training and advice in Reading, English, Cook Islands Maori, Health and Physical Well-being, Visual Arts and Science. The pilot of the Numeracy Project and beginning of the Cook Islands Maori Dialect Readers Project are initiatives that will have significant long term benefits for student achievement. The quality of secondary school teaching has been improved through in-service training and advice in Cook Islands Maori, Health and Physical Well-being, Visual Arts, Science and Mathematics. In 2004 the final phase of standards based qualifications was implemented with NCEA Level 3 replacing Form 7 University Entrance / Bursary with substantial training for teachers across all subject areas. Throughout the year, 42 Principals and teachers received professional development opportunities through overseas conferences or attachments to NZ institutions or schools. Significant developments in Special Education included increased employment of teacher aides, diagnosis of students by a team of specialists from NZ, \$55,000 worth of special needs resources, inservice training for teachers and attachments to NZ schools organised for 4 teachers.

The total school roll has been fairly stable since 2000. In 2004 it stood at 4647. However during this time the primary school roll and the outer island roll have both been decreasing but have been offset by a significant increase in students at the senior secondary school level. However with continued emigration and falling birth rates, it is projected that overall rolls will begin to decrease again with significant reductions occurring in the outer islands. Consequences will include multi-level classes, distance leaning and reduced demand for teachers.

The current demand for quality primary / preschool teachers is being met through the Cook Islands Teachers Training College with 11 trainees on target to graduate in 2004 and 16 in 2005. The quality of training has been improved through expansion to a 3 year programme and through extensive writing of new, relevant courses at Stages 1, 2 and 3 in all learning areas. As well as graduating with Cook Islands qualification the trainees will also graduate with a NZQA recognised National Certificate in Early Childhood Education and Care and will also have passed several USP degree level papers. In a joint partnership between the Ministry, USP and NHRD a B.Ed course will be available for teachers in the Cook Islands with tutors mainly being Teachers College lecturers, and school Principals and teachers. The lack of Cook Islanders teaching at secondary level is a major concern and strategies need to be developed and implemented to solve the problem. In the short term the shortage is being addressed through recruitment of overseas teachers especially under the NZAID Education Support Project.

Increased investments in school resources and facilities were made in 2003/04 through the European Funded Outer Island Development Project (\$314,600), procurements under the NZAID School Resources Project (\$180,000), the NZAID Special Education Project (\$55,000), the Schools' Capital Budget (\$50,000), a variety of private donors, and the school refurbishment programme implemented by CIIC including major improvements for Tereora College and the removal of asbestos roofs in some schools.

Access to quality education for outer island students was improved in 2003/04 through the introduction of government grants for outer island students studying at Tereora, expansion of NZ Correspondence School courses and NCEA Level 1 courses being delivered on Pukapuka with all students gaining credits. The potential for further distance learning opportunities has been improved by many outer island schools registering for email/internet access as a result of Telecom CI subsidies and through the development of a Ministry of Education Website.

Indicators that the overall quality of education is gradually improving include Grade 4 and Grade 6 national monitoring trends, increased senior secondary retention rates and audit reports of improved school management and curriculum delivery. The introduction in 2004 of national monitoring of all six year old students will enable at risk students to be identified at an early stage and for remedial programmes to be implemented.

OUTPUT 1

Curriculum development and support.

Results, Workplans and Measures

RESULT 1: Marine Studies Programme and curriculum statements for Early Childhood Education, Mathematics and Science produced.

WORKPLAN: Research, consult stakeholders and develop a relevant Marine Studies Programme and relevant curriculum statements for Early Childhood Education, Mathematics and Science.

MEASURE: The Policy Register verifies acceptance by the Minister by June 2005 of the Marine Studies Programme, curriculum statements for Early Childhood Education, Mathematics and Science and a curriculum development report for Social Studies.

RESULT 2: Primary teachers are more competent in teaching Reading, Maori, English, Mathematics/ Numeracy, Health/ PE, and Arts.

WORKPLAN: Plan and deliver workshops and support for Primary teachers in Reading, Maori, English, Mathematics-Numeracy, Health/PE, and Arts.

MEASURE: The Curriculum Register verifies the delivery of workshops for Primary teachers in Reading, Maori, English, Mathematics-Numeracy, Health/PE, and Arts.

Status

Curriculum Statements for English, Maori, Visual Arts, and Health and Physical Wellbeing were developed from research and stake-holder consultation and all 4 statements tabled with the Minister.

A Mathematics Curriculum Developer was appointed in Jan 2004. Research and consultations have proceeded to plan with the Mathematics Curriculum Development Report being completed and tabled with the Minister. Draft learning outcomes for each achievement objective have been finalised for Measurement, Algebra and Geometry

A Performing Arts Curriculum Development Team from NZ conducted research and consultations with Cook Islands stakeholders and the resulting Performing Arts Curriculum Development Report was completed and tabled with the Minister

A Science Curriculum Developer was appointed in Jan 2004 and research and consultations have proceeded to plan with the Science Curriculum Development Report being completed and tabled with the Minister. Consultations are in progress on draft structure and strands.

Reading: professional advice available to primary teachers on all islands; workshops held for teachers on Rarotonga, Manihiki, Rakahanga, Penrhyn, Pukapuka and Mangaia. Inventory of Reading Resource Materials completed. The Balanced Reading and Writing Programme was evaluated and an action plan to meet the professional development needs of teachers developed and implementation initiated in 2004.

<u>Maori</u>: professional advice available to primary teachers on all islands; workshops held for teachers on Rarotonga, Mauke, Mangaia, Manihiki and Penrhyn.

English: professional advice available to primary teachers on all islands; workshops held for teachers on Rarotonga, Mauke, Mitiaro and Penrhyn.

Mathematics: professional advice available to primary teachers on all islands; workshops held for Rarotonga teachers on numeracy, unit planning, assessment and use of resource materials and practical activities. Numeracy workshops were held for teachers from Avatea, Nikao, Te Uki Ou, St Joseph's, Rutaki and Aitutaki schools.

Comments / Issues

All results achieved and exceeded in regard to the Visual Arts statement being completed ahead of schedule and Information Communication Technology curriculum programmes also being reviewed with reports tabled with the Secretary.

The Mathematics, Science and Performing Arts Curriculum Statements will be completed in 2004/05.

An Early Childhood Education Adviser was appointed in May 2004 with development of the ECE curriculum to begin in July.

In 2005, development will start on a Marine Studies Curriculum programme and the Social Studies Curriculum Statement.

The final phase of the curriculum plan will begin in 2006 with the development of the Technology and Enterprise Statements.

Training opportunities for primary teachers exceeded expectations especially in numeracy and science.

Reading workshops for Aitutaki, Atiu, Mauke and Mitiaro had been held in February – June 2003 and further workshops planned for 2004/05. Professional development in Maori and English was linked to the reading development programme.

Extra outputs:

The Numeracy Programme is a significant initiative to improve student achievement in mathematics. The programme is being piloted at Avatea School with holiday workshops, after-school inservice training and regular advisory support. High interest from other schools resulted in extra workshops being conducted.

Ongoing consultation with panel and community groups resulting in development of smokefree/tobacco strategic plan.

Results, Workplans and Measures	Status	Comments / Issues
	<u>Health/PE</u> : professional advice available to	Extra: NZASE Certificate (Science)
	primary teachers on all islands; workshops	programme facilitated with 15
	held for teachers on Rarotonga, Penrhyn,	Rarotonga teachers graduating in
	Aitutaki, Mauke, Atiu and Mangaia.	December 2003. NZASE Certificate
	Workshops and advice provided in a range	programme introduced to teachers in
	of Health/PE areas including mental health,	Mangaia and Aitutaki with 17
	social skills, sexuality and PE.	Aitutaki teachers on track to
		graduate this year.
	Arts : professional advice available to	
	primary teachers on all islands; workshops	Extra: Science workshops held for
	held for teachers on Rarotonga, Mangaia and	Manihiki primary teachers on
	Manihiki ; art programmes in Northern	science goals, planning, skills, and
	Group schools initiated in partnership with	assessment and for Te Uki Ou
	the Northern Group Facilitator; coordinated	teachers on whole school
	printing workshops delivered at Arorangi	programmes.
	School by Sylvia Marsters	
		Extra: overseas workshops attended
		by primary teachers include:
		Science Education for Pacific
		Schools workshop in Fiji; Australian
		and NZ Principals Conference in
		Australia, Human Rights, Good
		Governance and Trade Unionism
		workshop in Fiji; Exploring
		Language Teaching Through
		Literature workshop in Malaysia.

RESULT 3: Secondary teachers are more competent in teaching Arts, Science, Health/PE, Maori, Mathematics and Marine Studies.

WORKPLAN: Plan and deliver workshops and support for secondary teachers in Arts, Science, Health/PE, Maori and Marine Studies.

MEASURE: The Curriculum Register verifies the delivery of workshops for secondary teachers in Arts, Science, Health/PE, Maori and Marine Studies.

Arts: professional advice available to secondary teachers on all islands; advice provided to Art teachers at Nukutere, Titikaveka and Tereora including NCEA moderation support. Facilitated Art Student Workshop (with Sylvia Marsters) for students and facilitated the CINVAS Constitution Arts Exhibition including works by young artists.

Health/PE: professional advice available to secondary teachers on all islands; workshops held or advice provided for 20 Rarotonga and Southern Group secondary teachers and parent representatives on Sexuality, for Penrhyn teachers on safe learning environments, for all principals (Leadership Workshop) on communication skills and conflict management, for Tereora staff on drug education, for all accredited colleges on health/PE delivery, sexuality and/or NCEA moderation and assessment. Inservice training plan developed.

Science: professional advice available to secondary teachers on all islands; workshops held for secondary teachers at Enuamanu, Mangaia (x2), Mauke, Tereora, Titikaveka, Nukutere and Araura Colleges on a wide range of science topics including Biology, Chemistry, Unit and Achievement Standards, NCEA Levels 1-3 assessment and moderation, mock exams, alternative courses, climate change, forensics and the

Training opportunities for secondary teachers exceeded original plans especially in Health/PE, Science, Mathematics and NCEA training.

Extra outputs:

MOU between Ministry of Education and Ministry of Health developed and signed. Aid proposals for Health/PE drafted and planning for the SPC Obesity Project initiated.

A science unit standards course and teachers guide developed for Pukapuka students and teachers. 2003 Science and Technology Challenge held in October involving 100 students from 8 schools.

Coordinated a Climate Change workshop for teachers in Mangaia and Aitutaki and resources supplied to accredited schools. Class set kept at the MOE to lend to schools. Sandwatch workshop conducted for 28 Rarotonga teachers

Reading Recovery Programme
Publications of 'Suggestions for
helping middle/upper level children
who are struggling in reading'

Results, Workplans and Measures	Status	Comments / Issues
	environment. Advice provided through Taieni	Overseas Workshops: secondary
	newsletter circulated to schools.	teachers attended the Bio-live
	NA . C . 1 1	conference in NZ; the Sandwatch
	Maori : professional advice available to	workshop in Dominica; the Pacific
	secondary teachers on all islands; workshops	Senior School Certificate in
	held for secondary teachers on Manihiki,	Agriculture Review in Fiji;
	Pukpuka, Atiu and Mauke on the draft curriculum, unit plans and unit standards and	Exploring Language Teaching
	administration guidelines. Accredited	Through Literature workshop in
	colleges assisted with moderation of Maori	Malaysia ; Australian and NZ
	unit and achievement standards. NCEA 1-3	Principals Conference in Australia;
	workshop held for all accredited colleges.	
	workshop held for all accredited coneges.	Maths: professional advice available
	NCEA Level 3: 15 teachers and advisers attended Phase 1 training in NZ; 13 attended Phase 2 training in NZ; 13 attended NCEA Level 1-3 English workshop on Rarotonga: 11 attended NCEA Level 1-3 CI Maori workshop on Rarotonga; 4 F7 teachers (Arts/ Graphics/ Horticulture/ Health/PE) were attached to NZ schools.	to secondary teachers on all islands. Workshops held on Mangaia, Atiu and Aitutaki. Up to date resources made available to all teachers via CD. Moderation of NCEA carried out for accredited schools. NCEA workshop held for all teachers on Rarotonga and the Southern Group. Workshop
RESULT 4: Teachers are more competent in teaching special needs students and ECE students. WORKPLAN: Plan and deliver Special Education workshops and support for all teachers and workshops and support for ECE teachers. MEASURE: The Curriculum Register verifies the delivery of workshops for special needs education and early childhood education.	Professional advice available to teachers on all islands. Workshops held for teachers on Rarotonga, Aitutaki, Atiu, Mangaia, Pukapuka and Penrhyn. Regular support and advice provided to the Avarua Special Unit and the Tereora Learning Support Programme. Teacher aides employed for very dependent special needs students on Mauke, Mangaia, Atiu and Rarotonga. The NZAID Special Education Project was developed and implemented. Considering that the project was not approved by the NZ High Commission until February 2004 it was a notable performance by Ministry staff to implement all 4 components of the \$100,000 project within a 5 month time frame.	held for F 1-4 teachers on Numeracy Significant support for teachers and students provided especially through the NZAID Special Needs Project. Project Details: \$55,000 spent on high age – low reading age books for all secondary schools and special needs resources for Avarua, Tereora and Te Uki Ou. Attachments to NZ were organised for teachers from Rarotonga, Aitutaki and Manihiki (2 for July). A team of 3 NZ specialists assessed 22 students on Aitutaki, Atiu and Rarotonga and developed individual learning programmes and provided supporting resources. Funding was provided for teacher aides at Te Uki Ou (3) and Imanuela Akatemia (1).

OUTPUT 1 Financial Report	Budget	Actual Expenditure	Variance
Personnel	338,432	353,088	-14,656
Operating	78,457	80,403	-1,946
Depreciation	18,364	14,020	4,344
Gross expenditure	435,253	447,512	-12,259
Trading Revenue	0	0	0
Net expenditure	435,253	447,512	-12,259

The personnel overspending of \$14,656 is partly due to an extra fortnight's pay period that was not budgeted for on instruction from MFEM. Of this payroll, 2 day's pay was attributed to the 2003/04 account totalling \$ 2,940 for Output 1. Excluding this extra payment net expenditure would be \$ 11,716 over budget.

Essentially the same staff are involved in delivering Output 1 and Output 2. These are the Curriculum Advisers / CITTC Lecturers and support services staff. When Outputs 1 and 2 personnel and net expenditures are combined the result is an under-spending of \$ 14,562 in personnel and an under-spending of \$ 13, 836 in net expenditure. This tends to indicate that the over-spending in Output 1 may not be real but due to an error in the Ministry's system for allocating personnel expenditure across outputs resulting in a medium over-spend in Output 1 and a large under-spend in Output 2 instead of a low under-spend in both outputs.

Status

Comments / Issues

Results, Workplans and Measures

RESULT 1: 33 - 39 ECE-Primary trainees gain credits towards their Teachers College Diplomas with 9-11 graduating in December 2004, 14 -16 on track to graduate in December 2005 and 10 - 12 Year 1 trainees on track to successfully complete Semester 1, 2005. WORKPLAN: Deliver ECE-Primary pre-service training programmes for 33 - 39 trainees. MEASURE: The Teachers College Register verifies 33 - 39 trainees enrolled and gaining credits.	2, 2003 and Semester 1, 2004. 6 of the 11 Year 3 trainees have achieved 100% of all CITTC credits available in 2003/04. The grades of the 5 other trainees	December 2005 although 4 will have		
	2004 and 7 will complete 15 – 19 unit standards. 23 trainees passed ED 151, 20 passed LLF 114 and all have passed either LLF 11 or LLF 11.			
RESULT 2: More relevant training college courses in ECE, Languages, Mathematics, Arts, Health/PE and Social/Physical Sciences.	Plans for the delivery of the Bachelor of Education (Primary) by Distance and Flexible Learning mode have been developed in partnership with the USP and NHRD.	that will allow teachers to study towards a degree while living and working in the Cook Islands.		
WORKPLAN: Research, write and implement new training college courses and incorporate relevant courses from NZ and USP tertiary institutions into the training college programme. MEASURE: The Teachers College Quality Management System verifies the completion of new courses.	training programmes was researched, written, costed and tabled with the Secretary.	The option for CITTC training by distance and flexible learning mode has been endorsed and implementation has been included in the 2004/05 aid proposals.		
RESULT 3: 12 – 17 new trainees for ECE, Primary and Secondary teaching. WORKPLAN: Develop secondary teacher pre-service training schemes and implement teacher recruitment campaigns through the media, brochures and meetings. MEASURE: The Teachers College Register verifies 12 – 17 new trainees.	ECE: Unit Standard Courses for the National Certificate of Early Childhood Education and Care (Parenting) Level 3 have been introduced through the Open Polytech of NZ; new course written is PIPTP ECE 102 Languages: new courses written are KMAO 101, KMAO 202 (Maori); CULL 101 (English), CULR 101, CULR 201 (Reading); PPKKM 101, PPKKM 201 (Kai Korero Maori); integrated USP Courses are LLF11 Communication & Study Skills & LL114 English for Academic Purposes	Significant improvement in training college courses mainly written by the lecturers specifically to meet the needs of teaching in the Cook Islands but also incorporating relevant unit standard courses recognised by NZQA and USP courses that gain trainees credits towards university certificates, diplomas and degrees.		
	<i>C//</i>	numeracy programme have been		
6				

	(Visual)	
Results, Workplans and Measures	Status	Comments / Issues
	Health/PE: new courses written are CUHE 101 and CUPE 201	A video is being developed for a new Year 2 course on Parent's Expectations of Teachers.
	Social / Physical Sciences : new courses written are CUSS 101 and CUSS 201 (Soc Sci); and CUSC 201 (Sci)	
	Education: new courses written are PITP 101 and PITP 102 (Intro to Teaching Profession), PITP 201 and PITP 202 (Learning through Planned Teaching, Assessment and Evaluation); PPTM 101 (Theoretical Model for Teaching and Learning), PPLP 201 (Learning Praxis); integrated USP Course is EDU 151 Understanding Human Development	
RESULT 4: 5 – 10 teachers studying towards a university degree. WORKPLAN: Develop and implement a programme for teachers to gain university qualifications. MEASURE: USP records verify 5	Proposals for a Secondary CI Maori Training Programme have been drafted and consultation initiated. The CITTC Principal and Director of Policy and Planning delivered a primary and secondary teaching recruitment campaign to senior students at Tereora College. The CITTC Principal conducted a primary teaching campaign on Manihiki.	Recruitment for primary teaching is meeting demand. However recruitment for secondary teaching is not meeting current and future needs and dependency on expatriates is increasing. Strategies to recruit more Cook Islanders into the secondary teaching profession need to be developed and
- 10 teachers enrolled for degree level courses.	Planning has been initiated for promoting teaching at the August 2004 Careers Expo.	implemented by the Ministry in partnership with NHRD and aid agencies.

OUTPUT 2 FINANCIAL REPORT	Budget	Actual Expenditure	Variance
Personnel	329,826	300,608	29,218
Operating	31,424	31,909	-485
Depreciation	10,014	12,652	-2,638
Gross expenditure	371,264	345,169	26,095
Trading Revenue	0	0	0
Net expenditure	371,264	345,169	26,095

Output 2 results were achieved within the budget appropriation. However as stated in the Financial Report for Output 1 the significant under-spending in Output 2 may be due to the Ministry's financial reporting system allocating too high a percentage of the personnel expenses for curriculum advisers / CITTC lecturers and support staff to Output 1 and too low a percentage to Output 2.

Results, Workplans and Measures	Status				Comments / Issues
RESULT 1: Government schools	All islands staffed at or above official policy			All schools staffed and resourced	
staffed and resourced according to	levels during 2003/04.			at or above policy levels.	
policy and relevant learning					
programmes effectively delivered on	a) <u>Jul-Dec</u>	<u>2003</u>			After declining rapidly from 1996
Rarotonga, Mangaia, Aitutaki, Atiu,	T 1	E-4141	A 1	D:cc	to 2000 the overall school roll
Mauke, Mitiaro, Pukapuka, Nassau,	Teachers:	Entitlement			from 2001 to 2004 has stabilised
Manihiki and Penrhyn.	Rarotonga : Mangaia :	122 16	125 18	3 2	at about 4,650. However during this time the primary school roll
WORKPLAN: Staff, resource	Aitutaki :	33	36	3	and the outer island roll have both
and deliver learning programs in	Atiu:	11	13	2	continued to decline. The
government schools on Rarotonga,	Mauke:	9	10	1	secondary roll has increased
Mangaia, Aitutaki, Atiu, Mauke,	Mitiaro:	6	6	0	especially at the F5-7 level but in
Mitiaro, Pukapuka, Nassau,	Pukapuka:	11	12	1	the medium-long term rolls at all
Manihiki and Penrhyn.	Nassau:	2	2	0	levels are expected to decline.
	Manihiki:	9	10	1	
MEASURE: The payroll and	Penrhyn:	9	9	0	Ten fewer teachers were
financial reports verify government	TOTAL	228	241	13	employed in 2004 mainly due to
schools on Rarotonga, Mangaia,	1 . 7 . 7	2004			the declining primary school roll
Aitutaki, Atiu, Mauke, Mitiaro,	b) <u>Jan - June</u>	<u>2004</u>			and due to budget constraints
Pukapuka, Nassau, Manihiki and	Teachers:	Entitlement	A ofuel	Diff	created by a \$100,000 cut to the Ministry's budget for 2003/04.
Penrhyn are appropriately staffed	Rarotonga:	119	123	4	Willistry's budget for 2003/04.
and resourced and Audit Reports	Mangaia:	17	18	1	In addition to the operating
verify effectiveness of learning	Aitutaki :	30	32	2	budgets from the MOE, outer
programs delivered.	Atiu:	11	12	1	island schools also received
	Mauke:	8	9	1	goods and services worth over
	Mitiaro:	6	6	0	\$305, 000 from the EU OI
	Pukapuka:	12	12	0	Development Project and
	Nassau:	2	2	0	resources totalling \$180, 000
	Manihiki:	9	9	0	were ordered for all schools under
	Penrhyn:	7 221	8	1 10	the NZAID School Resources
	TOTAL	221	231	10	Project.
	Operating B	udgets for 20	003/04 a	vailable to	School resources were also
		s per policy:			donated by various agencies
					including Bermuda Trust (96
	Rarotonga \$		tutaki \$3		cartons of photocopy paper for
		0,718 N			Nth Gp schools), the Australian
	Atiu \$14,47		Iauke \$9		Friend of CI Education (books to
	Pukapuka \$1 Manihiki \$1		assau \$2		all schools valued at \$42,600), Frank Sabatano (musical
	Maiiiiiki 51	1,000	enrhyn S	99,302	Frank Sabatano (musical instruments)
RESULT 2: Private Schools	All private	schools prov	ided wit	h monthly	MOUs signed with all private
funded according to government	-	e with govern		•	schools and monthly grants
policy.	8	8		<i>J</i> .	provided as per the MOU.
1 2	School Stat	ff Roll An	nual Gra	int \$ %	
WORKPLAN: Administer					Funding issues regarding annual
grants for all Private Schools.	Nukutere: 1		\$226407		increments and staff changes
MEASURE: Financial reports	St Joseph:		\$17988		during the financial year need
verify Private Schools are funded	St Mary's : 4		\$ 81958		analysis and policy decisions.
according to government policy.	Papaaroa: 5		\$86875		
	Ait SDA: 4 Te Uki Ou:		\$71712 \$ 11583		
	Immanuela:		\$11153		
	iiiiiiaiiucia.	- 00	Ψ11133	20 /0	

Results, Workplans and Measures	Status	Comments / Issues
RESULT 3: Relevant students	In 2003 there were 191 students enrolled in	Liaison between the Ministry and
have access to distance education	487 NZ Correspondence School courses :	NZ Correspondence School
programs, including NCEA courses.	Aitutaki (18,24); Atiu (20, 34); Mangaia	resulted in the previous quota of
WORKPLAN: Plan, develop	(24, 38); Mauke (10,13); Mitiaro (13,44);	250 student courses being lifted
, ,	Penrhyn (24,94); Manihiki (37,179);	allowing 586 course enrolments
and manage distance education	Rakahanga (2,4); Pukapuka (2,2);	in 2004.
programs including access to NCEA	Palmerston (7,16) and Rarotonga (34,39)	
courses.		The first ever credits towards an
MEASURE: EduNet Centre files	In 2004 there were 272 students enrolled in	NZQA qualification by students
verify at least 200 distance	586 courses : Aitutaki (3,3); Atiu (26,35);	on Pukapuka is a major break
education course deliveries.	Mangaia (31, 58); Mauke (18,24); Mitiaro	through for Northern Group
	(18,70); Penrhyn (21,83); Manihiki	education.
	(38,173); Rakahanga (1,2); Pukapuka (0,0);	
	Palmerston (0,0) and Rarotonga (116,138)	Mangaia School incorporated
		distance mode USP Foundation
	Pukapuka: 17 students on Pukapuka	courses into their Form 7
	enrolled in NCEA Level 1 courses in	programme with all 9 students
	English, Mathematics, Social Science, CI	passing English LLF11 and 2 of 5
	Maori and Science through Tereora	students passing Mathematics
	accreditation with all students gaining 2 – 52	MAF21.
DECLUE 4 STATE 1	credits with most gaining 20 – 45 credits.	Pine in the second second
RESULT 4: Eligible outer island	July – Dec 2003 : 28 students assisted to attend Tereora College with travel and	Financial and pastoral support was provided to all eligible outer
students are supported while	weekly allowances: Pukapuka (6), Mauke	island students studying away
studying away from their home	(10), Aitutaki (4), Mitiaro (3), Atiu (1),	from their home island.
island.	Mangaia (1), Penrhyn (3)	from their nome island.
WORKPLAN: Administer the	January – June 2004 : 34 students assisted :	Total cost of assistance was
outer islands allowance scheme.	Pukapuka (7), Mauke (7), Atiu (3), Aitutaki	\$33,000
MEASURE: Outer Island	(7), Mitiaro (6), Mangaia (2), Manihiki (2)	\$33,000
Allowance Register records all	(-), 11101110 (0), 111111191111 (2)	
eligible students receive support in		
compliance with government policy.		
	A new "Government Schools' Staffing	The new policy provides for more
TEDELI C. Tatare anections	Formula Policy" and a new "Government	effective and efficient staffing of
combined unough a roney	Schools Operating Budget Policy" were	preschool classes. The relatively
Framework, Strategic Plan and	researched and written and tabled with the	low pupil: teacher ratios allow
costed Five Year Plan.	Minister Both policies are also mainly	for more effective teaching
WORKPLAN: Research,	applicable to private schools.	especially at junior primary level.
consult, analyse and develop a		
	The Capital Budget Policy was written and	Other policies reviewed or
and costed Five Year Plan.	tabled with the Secretary.	developed in 2003/04 include
MEASURE: The Policy Register		Pre-school Policy, Outer Islands
verifies acceptance by the Minister	The Teachers Salary Policy - Phase 5 was	Incentive Policy Outer Islands
of the Policy Framework, Strategic	reviewed with the amended policy being	Principal-Teacher Off-island
Plan and costed Five Year Plan.	endorsed for implementation by the	Policy, Overseas Direct
	Secretary.	Recruitment Policy.

RESULT 6: All teachers are paid within their job size bands. WORKPLAN: Develop and implement Phase 6 of the Teachers' Salary Scale. MEASURE: Payroll records verify teachers paid according to Phase 6 of the Teachers' Salary Scale.	
and careers guidance programmes initiated in secondary schools. WORKPLAN: Plan, develop and trial guidance counselling and careers guidance programmes for secondary schools. MEASURE: DAQA files record guidance counselling and careers guidance programmes developed and a trial initiated in at least one secondary school.	

OUTPUT 3 FINANCIAL REPORT	Budget	Actual Expenditure	Variance
Personnel	5,625,944	5,662,395	-36,451
Operating	399,974	420,674	-20,700
Depreciation	41,606	16,053	25,553
Gross expenditure	6,067,524	6,099,122	-31,598
Trading Revenue	0	0	0
Net expenditure	6,067,524	6,099,122	-31,598

Output 3 results were achieved but with a net expenditure deficit of \$31, 598. However \$44,006 was due to the extra 2 days of unbudgeted salaries especially for teachers. When this amount is disregarded the results were achieved with a surplus of \$12,408.

OUTPUT 4 School Support and Partnerships.

Results, Workplans and Measures	Status	Comments / Issues	
RESULT 1: Secretarial and/or	28 ancillary staff employed in schools;	Rarotonga Government schools	
teacher support services provided to	8 groundsmen in each Rarotonga Govt school	regularly maintained and supported	
government schools, Rarotonga	regularly maintain grounds and minor maintenance	by ancillary staff.	
government schools grounds are	20 secretary/typists attend to administration		
	tasks in Rarotonga and Outer island		
	government schools	develop a comprehensive, multi-	
effected.		million dollar school maintenance	
	No specific CIIC jobs have been assigned to		
staff, resources and a building	the MOE to implement CIIC's major jobs	by NZAID.	
maintenance team to assist school	included the gradual replacement of asbestos		
management including maintenance	roofing in Rarotonga schools and	Data analysis costings, and contract	
of Rarotonga government school	refurbishment of Tereora College especially	preparations for assuming	
grounds and buildings.	painting.	responsibility for Mangaia schools	
grounds and buildings.		grounds maintenance and school	

Work carried out by MOE maintenance staff bus service as of 1 July 2004 as **MEASURE:** The MOE payroll include Avatea (Computer lab, toilet tiling), instructed by Cabinet. verifies ancillary staff at all Arorangi (louvers), Titikaveka (roofing government schools and the repairs), Avarua (Library renovation), Rutaki **Building** Maintenance Register (wall repairs), Tereora (painting, hall verifies completion of the minor ventilation, repairing tables and chairs) and building maintenance program. Nikao (toilet block repair). **RESULT 2:** Government schools' Computers (\$20,000): 14 computers were Rarotonga government schools purchased and installed at Tereora (9), supplied with computers, computers photocopiers and Titikaveka (1), Arorangi (2), Avarua (1), photocopiers and student furniture. regularly maintained and purchased Rutaki (1); an air conditioner for the Note: OI schools resourced through as per the Capital Budget plan and Computer Services Office was also purchased the EU OI Development Project. student furniture renovated with the approval of the Financial Secretary. Furniture: Avarua 19 desks, 17 purchased. chairs; Takitumu 30 desks, 9 chairs; **WORKPLAN:** Provide Photocopiers (\$10,000): 3 photocopiers were Titikaveka 13 desks, 25 chairs; government schools with resources Rutaki 7 desks, 8 chairs; Arorangi purchased and installed at Tereora College, Rutaki School and Arorangi School. 10 desks, 9 chairs; Nikao 7 desks, to maintain and replace school 13 chairs; Avatea 11 desks, 13 furniture and equipment including Furniture (\$20,000): 90 desks, 116 chairs and chairs; Tereora 1 Desk, 21 chairs, photocopiers and computers. 10 stools purchased 10 stools **MEASURE:** The Capital Budget record purchases accounts new equipment approved furniture. Goods and services worth \$314.600 were 2003/04 EU OIDP funds fully **RESULT 3:** Outer Island schools procured for outer island schools in 2003/04 expended on outer island school receive new furniture, equipment, under the European Union Outer Island furniture, equipment, resources and and building resources Development Programme. buildings. improvements from the European Union. Procurements were \$135,616 for classroom Furniture purchases: 472 Student **WORKPLAN:** Manage the Desks, 498 Student Chairs, 38 facilities (student furniture and A-V education component of the equipment), \$57,406 for curriculum Stools, 38 Teachers Tables, 32 European Union Outer Island resources, \$17,370 for school Teachers Chairs, 24 Office Chairs. office equipment and furniture, \$28,233 for Development Programme. refurbishing school houses and \$75,972 for Computer purchases: 23 Computers **MEASURE:** Project monitoring 8 UPS, 4 Printers school building repairs. reports verify provision of new furniture, equipment, resources and building improvements. Significant media advertising to The Parents As First Teachers Project RESULT 4: Parents receive resulted in: promote parental involvement in relevant information and training to 3 x television advertisements their children's education. being better enable them to assist with the developed and screened 40 times; education of their children. 2 x newspaper advertisements in Maori and **WORKPLAN:** Develop and English languages – 30 prints; implement programmes to promote 84 x radio slots in both Maori and English; teaching and learning skills within Brochure developed and translated into 8 the home and community. dialects and the English language. **MEASURE:** The Media register Community meetings held with parents on Excerpts of the Home Education records promotions and training for Aitutaki and Mitiaro by Primary Review Programme were translated into the parents to assist their children's Officer and Home Education personnel. Mitiaro and Mauke dialects. learning. NZAID Education Support Project (ESP): NZAID projects worth \$1,907,500 **RESULT 5:** Aid funding received \$1.4 million project implemented including 3 planned and implemented during from NZAID, UNESCO and other School 2003/04 with significant benefit to Management Facilitators, donors to support schools. Curriculum Advisers, Distance Learning CI schools and education **WORKPLAN:** Plan and manage Facilitator, 15 secondary school teachers, CIdevelopment. aid projects especially NZAID and NZ school twinning, training workshops, NZ UNESCO programmes. UNESCO projects worth \$US attachments.

all funds committed for procurement of

39,000 planned and implemented

during 2003/04.

Aid Management NZAID School Resources Project (\$180,000)

MEASURE:

Division reports verify receipt of

authorised aid funds.	resources especially for NCEA Levels 1-3	UNESCO funded 12 th Consultation
authorised and funds.	classes. Majority of resources landed July 04.	
	NZAID Dialect Readers Project (\$52,500):	
	panel established, framework for grading CI	
	Maori readers drafted, reprinting of current	
	dialect readers initiated, reformatting of	Turotongu, 1101 2003.
	current dialect readers layout and pictures	UNESCO Parents As First Teachers
	initiated	Project (\$US 9,000) project was
	NZAID Strategic Planning Project : (\$75,000)	
	terms of reference completed, overseas	
	consultants appointed, equipment procured,	result 1)
	data collection initiated.	
	NZAID CITTC Project : (\$100,000) 95-99 %	
	completed resulting in improved resources,	
	facilities, administration, database and	
	linkages with other tertiary providers.	
	NZAID Special Education Project (\$100,000)	
	95-99 % completed (OP 1 Result 4)	
RESULT 6: Schools grounds on	75 77 70 completed (of 1 result 1)	
_		
Mangaia maintained and students		
transported to Mangaia School.		
WORKPLAN: Administer		
Mangaia school grounds		
maintenance and school bus service.		
MEASURE: Contracts for		
Mangaia school grounds		
maintenance and bus service entered		
into and complied with.		

OUTPUT 4 FINANCIAL REPORT	Budget	Actual Expenditure	Variance
Personnel	303,076	249,891	53,185
Operating	39,541	46,331	-6,790
Depreciation	13,774	36,711	-22,937
Gross expenditure	356,391	332,933	23,458
Trading Revenue	0	0	0
Net expenditure	356,391	332,933	23,458

Output 4 results were achieved with a surplus of \$23, 458. The underspending is due to delays in replacing some school ancillary staff and some teacher aides being recorded along with teachers in Output 3 instead of being correctly recorded in Output 4 where they had been budgeted.

Results, Workplans and Measures	Status	Comments / Issues
RESULT 1: Stakeholders of 23 – 31 schools receive information and	21 Primary/High Schools audited, reported and communicated to stakeholders.	Target achieved with 28 schools audited.
management and delivery standards. WORKPLAN: Audit school quality management systems, curriculum delivery and policy development for compliance with MOE standards and administration guidelines plans. MEASURE: The Audit Register verifies 23 – 31 school audit reports have been endorsed by the Secretary of Education and communicated to stakeholders.	7 Colleges audited, reported and communicated to stakeholders. The 5 schools not audited were Nassau and Palmerston due to travel constraints and the 3 Aitutaki primary schools which were audited in 2002/03 and will be audited again in 2004/05.	School management and delivery standards have generally improved due to clear directions (CI Education Goals and CI Administration Guides) and support from School Management Facilitators, Review Officers and Advisers. Of note is the high standard now being achieved by some Northern Group schools.
administered, verified and reported for all schools and discipline & counseling procedures conducted in compliance with policy. WORKPLAN: Administer teacher performance management and counselling & discipline	were completed and an annual report on teacher performance tabled with the Secretary. Of reports submitted 37 teachers were classified as excellent, 172 as satisfactory and 8 as unsatisfactory including 2 Principals. 1 Principal was demoted, 4 teachers dismissed	Target achieved with 29 schools (25 primary level + 4 secondary level only) receiving training and advice. Twinning programme expanded to include basic teachers. Support & guidance to schools has focused on development of school systems to implement the education goals especially strategic and operational plans, curriculum plans, improved resource management, and focus on improved achievement in literacy/numeracy. The twinning programme is strongly supported by schools who have requested an expansion of the programme to allow more teachers to experience best practice in NZ. Polices and guidelines developed on Enrolment, Attendance and Withdrawals, Drugs and Smoking. Results achieved. The performance management system encourages and rewards excellent teaching and also identifies unsatisfactory teachers who are placed on discipline and counselling procedures to improve performance. However those who still fail to meet the required standards are dismissed in the interest of the students.
policy.		

Results, Workplans and Measures	Status	Comments / Issues
RESULT 4: The 2004 Grade 2 (Age 6), Grade 6 and 2005 Grade 4 national monitoring reports are available to schools, school committees and island secretaries by June 2005. WORKPLAN: Administer Grade 2 (Age 6), Grade 4 and Grade 6 diagnostic tests. MEASURE: Directorate of Audit and Quality Assurance files verify the acceptance by the Secretary of Education of the G2 (Age 6), G4 and G6 National Monitoring Reports and their distribution.	Development and translation into island dialects of the mathematics and first language tests for 6 year old pupils were completed and training provided for all schools except Nassau, Tetautua, Palmerston & Rakahanga. Test programme commenced in Terms 1 & 2 2004. Student achievement profiles completed and dispatched to schools	Target achieved to implement tests nationally from Term 1, 2004. Tests are administered each term so the first annual report for each school and the MoE cannot be written until after Term 4, 2004. The introduction of these tests is a significant step forward to identify and rectifying learning difficulties at an early age.
RESULT 5: All CI Level 1-2 and CICES students and schools receive reliable information and appropriate certificates. WORKPLAN: Administer CI Level 1&2 qualifications including CICES (Employment Skills). MEASURE: Directorate of Audit and Quality Assurance files verify the timely completion and communication of CI Level 1-2 and CICES results and qualifications to students and schools.	Comprehensive reports have been produced for each school and the Secretary. 22% of the students are at risk in language, higher than in 2002 (19%) but less than in 2001 (32%) and 2000 (32%). 36% of the students are at risk in mathematics, higher than in 2002 (29%) but less than in 2001 (38%) and 2000 (45%).	has improved since 2000 and the number of at risk students has decreased. 2003 G6 Tests: The overall trend is an improvement in English and
RESULT 6: All NCEA Level 1-3 have access to required external examinations and receive reliable information and appropriate NZQA certificates. WORKPLAN: Administer NCEA Level 1-3, ensure national standards for internally assessed standards are maintained, and facilitate the award of NZQA qualifications. MEASURE: Directorate of Audit and Quality Assurance files verify the timely completion and communication of NCEA Level 1-3 results and qualifications to students and schools.	Certificates issued in 2003/04 were: CICES L1 Titikaveka 5 students, Mangaia 12 students. CICES L2 Mangaia 7 students CI L1 Tourism – Mangaia 8 students CI L1 Tourism – Titikaveka – 3 students CI L1 Business Studies – Titikaveka – 4 students CI L1 Text & Information Management – Titikaveka – 4 students CI L1 Agriculture – Titikaveka – 3 students.	Falling rolls, with reduced staff in some outer island colleges is starting to restrict options that schools can make available and this may impact on the longer term viability of local qualifications.
RESULT: WORKPLAN: MEASURE:	Both internal and external assessment cycles were completed in early December and all students notified of results in January 2004. Schools have been assisted by the Ministry to improve their internal assessment procedures. The 22 F7 UE passes in 2003 is the highest	NCEA L1-2 and F7 qualifications administered. Year F5N F6 F7

since 1996. The 6 UB passes is higher than
2002 but lower than in previous years.
406 students were enrolled in NCEA Level 1
and/or Level 2 courses. 313 students
achieved NCEA literacy requirements; 274
achieved NCEA numeracy requirements;
101 achieved NCEA Level 1; 38 achieved
NCEA Level 2; the average credits achieved
per student was 49. Multi-level learning is a
new feature of the new system.

The huge increases in the F5-7 rolls reflects significantly improved retention and more students achieving credits at senior secondary school level.

Extra: research and information papers on government fee subsidy options were tabled with the Minister. Cabinet has approved a \$50 fee subsidy in 2004/05.

OUTPUT 5 FINANCIAL REPORT	Budget	Actual Expenditure	Variance
Personnel	238,938	249,652	-10,714
Operating	147,233	114,436	23,647
Depreciation	10,494	14,025	-3,531
Gross expenditure	387,515	378,113	9,402
Trading Revenue	90,850	70,537	20,313
Net expenditure	296,665	307,576	-10,911

The net expenditure deficit of \$10, 911 is mainly due to \$1, 868 for 2 extra pay days during 2003/04 and the balance due to the remuneration for the Distance Learning Facilitator being incorrectly allocated entirely to Output 5 instead of being spread across outputs as per the original budget. When these 2 factors are considered the results were achieved within budget.

FINANCIAL PERFORMANCE REPORT

a) Payment On Behalf Of the Crown (POBOC)

The MOE was appropriated \$771,890 for the payment of grants to private schools. Actual payments made totalled \$779,445 which is an over-spending of 0.01%. The marginal overspend is due to budget costings being too conservative with no allowance for contingencies. Details of school grants are listed in Part 2, Detailed Report On Outputs, Output 3, Result 2.

	Budget	Actual	Variance	%
POBOC	771,890	779,445	-7,555	-0.01%

b) Capital Budget

CAPITAL	Budget	Actual	Variance	%
School Furniture	20000	18919	1081	5%
School Computers	20000	19825	175	1%
School Photocopiers	10000	10473	-473	-5%
Operations Printer	35000	35067	-67	0%
Total Capital	85000	84285	715	1%

Transparent tendering procedures in compliance with MFEM guidelines were employed with the MFEM Tender Board approving all capital procurements. Details of school purchases are listed in Part 2, Detailed Report On Outputs, Output 4, Result 2.

c) Financial Report (Recurrent Budget by Outputs)

The complete provisional financial report for the Ministry of Education ending 30 June 2004 is attached as an appendix. The report is provisional in that the Audit Office is yet to complete its audit of the Ministry's 2001/02 Financial Report and changes to that report may require corresponding changes to the 2002/03 and 2003/04 financial reports.

	Budget	Actual	Variance	%
Gross Expenditure	7,617,947.00	7,602,849.00	15,098.00	0.2%
Trading Revenue	90,850.00	70,537.00	20,313.00	22.4%
Net Expenditure	7,527,097.00	7,532,312.00	-5,215.00	-0.1%

Overall the Ministry spent 99.8% of its gross budget leaving only \$15,098 unspent. However the \$20,313 shortfall in trading revenue (exam fees) resulted in a net over-spending of \$5,215 (0.1 %). Normally there are 26 pay periods in a financial year but in 2003/04 there were 27 but on the instruction of MFEM no extra appropriation was budgeted for the extra pay. The final decision from MFEM was for 2 days of the extra pay period to be included in the 2003/04 accounts. The cost to the Ministry for these 2 days totalled \$53,325. When this unbudgeted expense is taken into account the net expenditure for the Ministry would be a \$48,110 surplus instead of a \$5,215 deficit.

Details of expenditure by each output has been previously reported after each output results description on Pages 3 - 13. Allowing for the extra 2 unbudgeted pay days and anomalies in spreading personnel expenses across outputs, each output was achieved within the budget appropriation.

Budget Jul-Dec 2003	Output 1	Output 2	Output 3	Output 4	Output 5	TOTAL
Budgeted Net Expenditure	435,253	371,264	6,067,524	356,391	296,665	7,527,097
Actual Net Expenditure	447,512	345,169	6,099,122	332,933	307,576	7,532,312
Variance (\$)	-12,259	26,095	-31,598	23,458	-10,911	-5,215
Variance (%)	-2.8%	7.0%	-0.5%	6.6%	-3.7%	-0.1%

PART 3 PERSONAL PERFORMANCE

AGREED PRIORITIES Improved Accessibility to Policies, Procedures and Information

Strategic Objective: Better governance through increased transparency as a result of improved accessibility to stakeholders of Ministry of Education policies, procedures and information.

Specific Tasks: Develop hard copy manuals and electronic folders for Ministry policies, procedures and information and provide efficient and effective access to such information for relevant stakeholders.

TASKS	STATUS / SITUATION	COMMENTS
Develop a	The first ever Ministry of Education Staff Manual was developed in	The Staff Manual
Staff Manual	consultation with Directors and staff. The Staff Manual is a comprehensive	will be reviewed
	collation of Ministry personnel and general operating policies and	and amended
	procedures and relevant legislation especially from the Public Service Act.	annually to meet
	Hard copies were printed and distributed to every employee and also tabled	changing needs
	with the Minister and Public Service Commissioner. It has also been	and conditions.
	provided to other Heads of Ministry on request. Electronic copies were also	
	emailed to every Ministry employee, the Minister and the PSC and the	
	electronic version is also posted on the Ministry's new website. The Staff	
	Manual immediately improved employees' awareness of their conditions of	
	service, rights and obligations. It also revealed areas where the Ministry	
	needs to develop or review its policies and procedures and therefore is	
	already contributing to a process of continual improvement.	
Develop a	The first ever Ministry of Education Website was developed as an outcome	The employment
Website	of a joint project involving Telecom Cook Islands, Carnegie-Mellon	of a new staff
	University (Pittsburg, USA) and the Ministry of Education. Lindsey	member with
	Bleimes, a Carnegie-Mellon University graduate in Information	webpage,

	Communication Technology was attached to the Ministry of Education for	spreadsheet and
		database
	10 weeks with her main task to design and develop an appropriate website	
	for the Ministry. The Website is powered by Moodle software in regard to	programming
	organisation and security. The Webpage has sections for each Directorate	skills is required
	and each school and certain sub-sections will be accessible to the public.	to maintain and
	Files will continue to be loaded into the website on all aspects of education	expand the
	including curriculum statements, teacher guides, resources, assessments,	Ministry's ICT
	audit reports, policies, plans, budgets, statistics, vacancies, issues etc. Other	system.
	features include chat rooms and discussion boards. The Website is currently	
	accessible to all MOE staff through the Ministry's intranet and access from	
	Tereora through an optic fibre link has been successfully trialled.	
Improve	Negotiations between the Ministry and Telecom Cook Islands resulted in 2	The Ministry is
access to	Memoranda of Agreement providing Rarotonga and Outer Island schools	one of the
information	with reduced email/internet rates. The result was a significant increase in	leading agencies
	schools with email / internet access with all Rarotonga schools except	in ICT but cost,
	Imanuela Akatemia now having access, 6 outer island schools having access	bandwidth and
	and 7 other outer island schools having registered accounts but awaiting	staff capacity are
	connection setup. Through the email / internet access schools will be able to	constraints on
	access electronic files in the Ministry's file server and on the Ministry's	developments.
	Website and will be able to take advantage of electronic distance mode	However the
	learning opportunities. In 2004/05 the Ministry will be trialling electronic	inconsistent
	scanning and transmission of NZ Correspondence School courses between	availability of
	Northern Group schools, the Ministry and the NZ Correspondence School	freight and
	in Wellington. In another MOE – Telecom CI joint project, a fibre optic	passenger access
	cable was laid between the Ministry and Tereora College providing	to the Northern
	potential access for Tereora staff and students to the Ministry's network	Group
	including access to electronic files on the MOE File Server and access to	necessitates
	the MOE's new Website.	further ICT
	THE WIOL S HEW WEUSHE.	initiatives.
	<u> </u>	muauves.

PART 4 GENERAL MANAGEMENT

LEADERSHIP AND MANAGEMENT

INDICATOR	STATUS / SITUATION
1. Leadership	
1.1 Delegation	Directors are delegated responsibility for the management of their own staff and daily operations. The parameters for Directors exercising their authority are established through policies and procedures agreed to by the Senior Management Team (SMT) for substantive areas and by Secretary-Director agreements for directorate specific areas.
1.2 Good Employer Skills – Staff relationships	A comprehensive MOE Staff Manual provided to all Ministry staff clearly records all employees' conditions of employment, rights and obligations. Employment policies and issues are communicated in the monthly Education Gazette, school circulars, staff memos and emails, staff meetings and monthly meetings with Rarotonga Principals. A Teacher Discipline and Counselling Policy and a Code of Ethics for Teachers are in effect. An autonomous Staff Social Committee contributes to positive staff relationships.
1.3 Strategic Planning / Risk Management	Strategic planning documents that provide direction for education in the Cook Islands include the Education Sector Review, the Review of the Teacher Education and Support Project, the draft Five Year Plan for Education, the Education For All draft National Action Plan, the 2000-06 NZAID ESP Plan, the CI Special Education Project Review and the draft Northern Group Education Action Plan. Each year the MOE produces a Corporate Plan which incorporates the Appropriation Bill, support services and organisation structure. The Ministry's annual business plan for the Budget Review Committee coherently links strategic directions, specific results, work plans, outputs, organisation structure and funds. In 2003/04 the Ministry embarked on an NZAID funded Strategic Planning Project with outcomes for 2004/05 being a 15-20 year Education

Policy Framework and a 3-5 year costed implementation plan. Ministry staff are also working closely with OPM to develop the National Development Plan.
The 2003/04 CI Government – NZAid Agreed Record (Page 4) states "The Ministry of Education's strategic planning provides a good outline of the direction for Cook Islands education. Acknowledgement was given to the value of the plans for both the Cook Islands Government and NZAID programmes."

INDICATOR	STATUS / SITUATION	

2. Staff Development

2.1 <u>Learning</u> environment - continual improvement

The Ministry's motto is "Learning for Life". The philosophy of life-long learning and continual improvement is promoted to students, teachers and MOE staff through: the MOE Assistance for Authorised Study Policy which provides subsidies for study; the Teachers Salary Scale that rewards qualification improvements; extensive inservice training for teachers; and training attachments/exchanges for teachers and MOE staff.

2.2 <u>Training Needs</u> <u>Analysis</u>

The Directorate of Operations conducts annual surveys of the training needs of teachers and annual audits by the Directorate of Audit and Quality Assurance also identifies teaching and management training needs. Training needs surveys of MOE staff are conducted by the Directors

2.3 <u>Staff Training</u> <u>Program</u>

Cook Islands Based Training

- Teacher Inservice Training: courses provided to teachers as stated in Output 1 section of this report
- MFEM Training for Accounts Officers: attended by the Finance Manager and Senior Accounts Officer
- Inter-College Cooperation: professional development sessions for Teachers College staff and trainees with visiting lecturers from Monash University, Western Sydney University and Wellington College of Education.
- Teacher Aide Certificate course delivered by distance by Open Polytechnic for 18 Outer Island students
- Adult Education course delivered to MOE and other private and government staff (planned by MOE, funded by NZAID/NHRD)

Overseas Training (all funded by overseas agencies)

- MOE and School Management Attachments/Twinning (NZ) Principals and MOE staff scheduled for 2004
- NCEA Training Attachments (NZ) 25 attachments to NZ for Level 3 training
- Teacher Training Workshops 9 teachers to overseas workshops : BioLive (1-NZ), Agriculture (1-Fiji), Language Teaching (2-Malaysia), Good Governance and Trade Unionism (2-Fiji), Science Education (1-Fiji), Principals Conference (2-Australia),
- Education Conferences 4 MOE staff including advisers: UNESCO Commissions (1-Fiji), Associated Schools Project (1-NZ), Educational Aid (1-Fiji), EFA (1-Samoa)

2.4 <u>Internal Peer</u> <u>Support Groups</u>

On the job training is provided through informal supervisor-staff and peer working/learning interactions. Through peer support, individual staff have improved their skills in personnel management, directorate reporting, financial analysis, ICT skills and curriculum development. The Senior Management Team facilitates support amongst directors for dealing with staff management issues. Directors hold regular directorate meetings to facilitate collective analysis, solving work issues and programme evaluation and planning. Professional development also results from ESP and local curriculum advisers counterparting and delivering as a team and through teacher peer appraisal systems established in all schools.

2.5 Succession Plan

It is planned that some local counterparts will succeed to the positions held by their respective TESP teachers. The potential of individual MOE staff to be promoted into higher positions is analysed by Directors and opportunities provided through extra tasks being added to their job descriptions with supervisor support also being provided.

3. Stewardship

3.1 <u>maintenance of</u> assets/equipment

The General Operating section of the Ministry's Staff Manual documents the policies and procedures for the proper use, care and security of the Ministries assets including vehicles, equipment, furniture and buildings. Inventories and assets are efficiently managed through MYOB and an Access Inventory Database. An inventory and asset management system for schools is being developed through the NZAID School Resources Project. Three Computer Services staff maintain computer systems in the Ministry and schools. Two Maintenance Division staff and nine grounds-persons maintain Rarotonga school buildings, furniture, fittings and grounds. Repairs to outer island school buildings and school houses are funded through the EU Outer Island Development Project. Schools are provided with an operating budget that contains an allocation for asset maintenance

3.2 <u>impartial</u> <u>tendering</u>, <u>contracting</u>, <u>hiring</u>, staff release

Impartial tendering and/or multiple quotes were used for all major procurements/sales including the schools' bulk stationery, furniture, computer and photocopier orders. Written policies and procedures ensure impartial contracting of local and overseas consultants. New employees are appointed by selection panels made up of key stakeholders who use predetermined grading systems and criteria to impartially assess applicants and reach consensus decisions. The HOMs Leave Policy is impartially applied in regard to the release of all staff.

INDICATOR

STATUS / SITUATION

4. Statutory Independence

Accurate, impartial and timely advice has been regularly provided to the Minister. All requests for verbal or documented information or advice have been responded to promptly and completely.

The Minister has been requested to set times for regular briefings but prefers the current situation where the Minister and Secretary arrange meetings and communicate information as each decides such is warranted.

All policies are developed and implemented in accordance with legislation, particularly the Education Act, MFEM Act and PSC Act. Policies are also developed in compliance with Government policy.

The Ministry of Education recognises its obligations under the Education Act 1986-87 and does everything possible to comply with these obligations. The Ministry is however constrained particularly in regard to meeting those sections of the Act which no longer reflect the current situation in the Cook Islands. The Ministry has legal obligations for all education from Pre-school to Tertiary level but Government policy dictated that some outer island schools (Rakahanga and Palmerston) and post-secondary education (NHRD) be outside the Ministry's direct control.

The Ministry of Education recognises and complies with its obligations under the Ministry of Finance and Economic Management Act 1995-96, the Public Service Act 1995-96 and the Public Expenditure Review Committee and Audit Act 1995-96.

INDICATOR

5. Industrial	Employees' rights, appeal procedures, and information on worker associations are
Relations	specified in the Ministry's Staff Manual. Directors are delegated responsibility for dealing with first-line personal grievances. Employees can appeal to the Secretary of Education if the grievance is not resolved to their satisfaction. The MOE has a good relationship with the Cook Islands Teachers Institute (CITI) including meeting with CITI whenever requested and keeping CITI informed of developments through the Education Gazette and by direct communication to the President. Each year the Ministry permits 2 CITI members to attend overseas meetings of COPE (the Regional Teachers Organisation). The Ministry has been proactive in lobbying for increases in teachers' remuneration having implemented Phase 5 in 2002/03 with Phase 6 planned for 2004/05. In 2004 the Ministry supported the attendance of a CIWA executive member at an overseas Human Rights conference.

INDICATOR	STATUS / SITUATION	
6. Occupational	The Ministry's Staff Manual lists Health and Safety policies and procedures including	
Health and Safety	Employers Liability Insurance, Smoking Policy, Work Furniture and Routines and Office	
	and Grounds Hygiene and Safety. The Ministry has reached agreement with CIIC on a	
	comprehensive building warrant of fitness that ensures student, teacher and MOE staff	
	health and safety. Accredited colleges have safety quality management systems for	
	emergencies such as fires and safety guidelines for science laboratories, technology work	
	shops and home science rooms.	

INDICATOR	STATUS / SITUATION
7. Customer	
Service and Public	The MOE is fully committed to transparency in all its policies and operations, has
Scrutiny	an open door policy, accepts requests for meetings on any issue, promptly responds to
7.1 conducting public business	media requests for information and interviews and is proactive in providing media releases and requesting media interviews to bring educational issues to the general public
7.2 personal conduct – no conflict of interest	The Secretary of Education does not have any other occupation, business interest, or organisation membership that would create a conflict of interest. Staff on tender or staff appointment panels are required to declare any conflict of interest and are to step down if any such conflict does exist.
7.3 correct procedures for release of information	A policy for media releases and interviews has been drafted and endorsed in principal by the Senior Management Team. All official communications (circulars and media releases) are to be authorised by the Secretary of Education. The Information Officer is delegated responsibility to convey authorised information to the public through the media and to teachers and staff through the Education Gazette. The Statistics Officer is delegated authority to release educational statistics to the public with the exception of data specific to any individual employee. All Senior Management Team minutes are emailed to all MOE staff, schools (with email) and the Minister. The MOE has a good reputation for transparency and responsiveness to information requests from stakeholders.

INDICATOR	STATUS / SITUATION

8. Research, Development and Product Evaluation

8.1 Market/industry survey to evaluate quality of products/ services and/or identification of international best practice Industry survey and international best practices are identified by:

- ♦ Curriculum resources and programs are developed after research has been conducted on those available in NZ and other Pacific Island Countries and after consultation with key Cook Islands stakeholders.
- ♦ NZQA authorised moderators sample college students' work ensuring consistency with NZ assessment standards and NZQA accreditation of Cook Islands colleges assures that management systems and learning programs comply with NZ standards.
- ♦ Ministry personnel and teachers attending international conferences and workshops including those for Directors of Education, ASP, EFA, PATE, Trade Unionism, Australian and NZ Principals, Educational Aid
- ◆ The Ministry receiving regular publications from international education agencies including NZ MOE, NZQA, UNESCO, UNICEF, and UNDP.
- ◆ The Ministry conducting workshops using international consultants e.g. ESP workshops and NCEA level teachers attending workshops in NZ
- ♦ Ministry personnel having Internet access to overseas agencies and documents
- ◆ Principals and teachers attached to NZ schools through the ESP Twinning Programme
- ♦ Attachments of MOE staff to NZ institutions including NZ MOE, ERO, NZQA, Colleges of Education and NZ schools

8.2 Allocating responsibility for product research and monitoring product improvement

- Each Director is responsible for ensuring research is conducted in regard to products and services produced by their Directorate. Directors may, with the approval of the Secretary of Education, receive assistance from Secretariat staff to conduct product/service research.
- ♦ The Director of Audit and Quality Assurance has been delegated the responsibility for auditing schools and reporting on improvements or declines in school management, teacher performance and student achievement

INDICATOR

9. Internal Reporting and Quality Control

9.1 identifying and recording of reporting lines and responsibilities

9.2 output based job descriptions for staff

9.3 performance management system

9.4 ensuring compliance with the MFEM Act

STATUS / SITUATION

Reporting lines and responsibilities are recorded in each staff member's Job Description and the Ministry's Organisation Structure diagram. Each staff member is required to record key tasks and outputs in a work plan, the format and the reporting frequency for which is specified by the relevant Director depending on the nature of the position. Each director is required to table quarterly and annual directorate reports with the Secretary of Education

All staff have job descriptions specifying the required outputs. Work plans, results and measures for the financial year are clearly recorded in each of the Ministry's Budget, Ministry's Corporate Plan and each Directorate's Business Plan, the latter clearly identifying each staff member's output responsibilities.

Performance Management systems are in place for all Ministry staff including Principals, teachers and school ancillary staff. High performance is rewarded by salary increments. For teachers, unsatisfactory performance results in discipline and counselling procedures.

Accountabilities are specified in the job descriptions of Finance Division staff and the quality management systems developed for financial processes. Reporting systems efficiency ensured by MYOB and Excel spreadsheets linked through an internal network and an Access Inventory Database. All fortnightly and monthly reports required by MFEM have been tabled including Statements of Appropriations, Statements of Financial Performance, Statements of Financial Position, Schedules of Fixed Assets, fortnightly TY126 payroll data and Reconciliations of VAT Income and Expenditure and Reconciliations of Crown Revenue.

INDICATOR

STATUS / SITUATION

10. Equal Employment Opportunity Practices

The development, communication and implementation of the Job Size Bands, Performance Management Systems, Teachers Salaries Policy, Principals Salary Policy and Management Units Policy reflects the Ministry's commitment to transparency, the impartial treatment of all staff in regard to remuneration and promotion based on merit.

10.1 impartial treatment of all staff and promotion on merit Gender equity issues in education centre on under-representation of men in classrooms and poorer achievement by boys. Women dominate the teaching force (74%) and are well represented in positions of responsibility including MOE Directors/Managers (57%), Curriculum Advisors/Lecturers (54%) and Principals/ Teachers In Charge (47%).

10.2 actively seeking to redress imbalances

All MOE staff members are placed in their correct Job Size bands to improve relativity with other Ministries. A new teachers salary scale was developed in alignment with Job Size bands and active lobbying conducted enabling implementation of Phase 5 in 2002/03 with full implementation planned for 2004/05 with Phase 6.

INDICATOR	STATUS / SITUATION	
11. Management Information Systems and Processes	 Finance - MYOB accounting package, programmed and linked Excel spreadsheets and an Access Database Personnel - programmed and linked Excel spreadsheets are used to automatically advantage for trightly coloring and incorrect and process for trightly accounted. 	
11.1 systems and procedures to	calculate fortnightly salaries and increments and process fortnightly accumulated leave and tax deductions, and monthly personnel expenditure.	
support outputs	◆ Statistics – the Education Management Information System (EMIS) database effectively processes teacher, student and school data; the EFA Excel Spreadsheets process internationally accepted education quality indicators	
	 School Management - the MUSAC database in colleges enhance school management procedures 	
	◆ Student Achievement – spreadsheets programmed with macros effectively process Grade 4 and 6 test results; Excel spreadsheets and MUSAC database process secondary school indicators and student achievement data	
11.2 effective and efficient flow of information	◆ Information is communicated at regular Directors, Principals, Directorate/School, and Staff meetings.	
throughout the organisation and planning for improvements	◆ Information is communicated by Internal Staff Memos/Emails, Circulars/Emails to schools, monthly Education Gazettes and annual Statistic Digests.	
	♦ All staff have, or are close to a telephone, allowing efficient internal, voice communication	
	♦ All relevant staff have computers which are internally networked enabling all staff to e-mail one another and external clients; the new Ministry Website will allow access to schools and the public; the majority of schools have email/internet access	

INDICATOR	STATUS / SITUATION
10. Collective	The Secretary of Education and MOE staff including teachers cooperated with:
	email/internet access
	 the Ministry of Foreign Affairs and Immigration to provide educational data for overseas agencies including UNESCO and to administer UNESCO participation programmes and the European Union Outer Island Development Project the Aid Management Division of MFEM to administer NZAID and UNESCO projects
	- the Aid Management Division of MFEM to administer NZAID and UNESCO projects

PART 5 OTHER ACTIVITIES

INDICATOR	STATUS / SITUATION
Extra activities by	The Secretary of Education is a member of the :
HOM not part of	 Scholarship Board
outputs	 Cabinet-appointed Scholarship Policy Committee of Officials
	 National Strategic Plan Task Force
	 Natural Heritage Project Board of Directors
	 Job Sizing Project Steering Committee
	 ADB Planning Action Reporting Cycle TA Project Steering Committee
	 HOMs Sub-Committee on rental payments for government buildings
	Titikaveka Health Issue Committee
	The Secretary attended the Good Governance Workshop, the Audit Office Workshop and
	the HOM / IAS Report Writing Workshop.